Working effectively with local government

Relationships with communities
Local government has a big effect on a museum’s ability to succeed, whatever their relationship. Museums should therefore understand how councils operate.

This guide outlines local government powers, operations and decision-making relevant to museums, and suggests ways museums can build and strengthen relationships with their local council.

**Content:**

- **Introducing local government**
  - Local government elections
  - Council funding
- **Local government planning cycle**
  - Community well-being
  - Community outcomes
  - Long Term Council Community Plan (LTCCP)
  - Annual plan
  - Annual report
- **Decision-making in local government**
  - Committees
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  - Museum as a unit of the council
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- **Community support**
  - Case study: Masterton District Council
- **Factors affecting council support**
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- **Appendix 1:**
  - Comparison of governance models between museums and councils
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Councils have elected councillors representing regions, cities or districts. Their powers are set by Parliament and laid out in the Local Government Act 2002, and other statutes such as the Resource Management Act 1991. The Local Government Act enables democratic local decision-making by, and for, communities. It says local government should promote the social, economic, environmental and cultural well-being of communities, with an eye to the future. Councils are required to lead and represent their communities, and consider their needs. They must connect with their communities and encourage involvement in decision-making.

There are 85 councils, between them representing all areas of New Zealand.

There are:
- 12 regional councils
- 73 territorial authorities
- 16 are called city councils (they have more than 50,000 people and are largely urban)
- 57 are called district councils.

Regional councils focus on the sustainable well-being of a region, managing, among other things, the use of natural resources. District and city councils differ by being more focused on the well-being of their district and its people. The powers and responsibilities of city and district councils are the same; it’s just that city councils generally serve urban areas.

Regional council responsibilities include:
- managing the effects of using fresh water, land, air and coastal waters
- regional emergency management and civil defence planning
- regional land transport planning.

Territorial authority responsibilities include:
- community well-being and development
- provision of local infrastructure, including water, sewerage, stormwater, roads and rubbish collection
- district emergency management, civil defence planning, and other environmental and health matters
- recreation and culture.

Five territorial authorities also have the powers and responsibilities of a regional council – Nelson City Council, Gisborne, Marlborough and Tasman district councils, and the Chatham Islands Council. These are sometimes called unitary authorities.

**An example of how a region is governed**

Otago Regional Council Area

Region-wide responsibilities rest with the Otago Regional Council, while city-wide issues are handled by Dunedin City Council.

Four councils have district-wide responsibilities:
- Central Otago District Council
- Clutha District Council
- Queenstown-Lakes District Council
- Waitaki District Council

**Local government elections**

Councillors are elected every three years, on the second Saturday in October. By-elections are held when a vacancy occurs.

**Council funding**

Most funding comes through rates, investments, fees and charges. Central government provides funding or subsidies towards some things, mainly roading. Rates are the main way councils get money. These are taxes on properties and are set locally.
One key element of a council's planning will be deciding what contribution, if any, it should make to the achievement of community outcomes.

A community outcome is defined as a result or state of affairs that a community considers important to its present and future well-being.

The council will record its proposed contribution, along with details of the other things it intends to do, in a Long-Term Council Community Plan (LTCCP). A council must prepare its LTCCP every three years, and annual plans in the other two years.

During years when a LTCCP is prepared, the annual plan is built into it.
1. Community well-being

Local government should promote the social, economic, environmental, and cultural well-being of communities. These four dimensions are outlined in the Local Government Act:

**Social well-being**
This includes factors that allow individuals, families, hapu and communities to set goals and achieve them. These cover education, health, the strength of community networks and associations, financial and personal security, rights and freedoms, and levels of equity.

**Economic well-being**
This relates to an economy’s ability to provide the jobs and wealth needed to provide many of the essentials for social well-being, such as health services.

**Environmental well-being**
This covers the things that affect the ability of the natural environment to sustainably support community life.

**Cultural well-being**
Cultural aspects centre on the shared beliefs, values, customs, behaviours and identities reflected through language, stories, experiences, visual and performing arts, ceremonies and heritage.

The four aspects of well-being are all interconnected and have implications for the overall well-being of the community. Image courtesy of the Ministry for Culture and Heritage

Overlaps understandably occur. Outcomes in one area may affect another. Museum activities may well cover more than one of these facets of well-being.

The Local Government Act stresses the need for councils to promote the well-being of future generations. Councils must consider the long-term impact of decisions, rather than focusing solely on the short-term.

2. Community outcomes

How are community outcomes decided? The community outcomes process provides a chance for the council, central government, the voluntary sector, the private sector and others – including museums – to decide what is important.

Community outcomes belong to the community, not the council. Everyone in a community has a role in ensuring they are achieved. A council is actually only one of several agencies able to promote community outcomes.

In short, the role of a council in the community outcomes process is to:

- encourage community involvement in the process (at least every six years)
- monitor progress in achieving the outcomes. (Monitoring reports are to be published every three years.)
- consider what it should do to promote community outcomes in preparing its Long Term Council Community Plan.

How can museums participate in the community outcomes process?

Get involved in the council process to identify community outcomes. Museums can encourage debate about a community’s well-being, and work together to achieve good outcomes.

Museums can use this chance to be a valuable contributor to its community's cultural, social, economic, and environmental well-being. Remember, these aspects can overlap. An activity that enhances cultural well-being may have a positive (or even negative) effect on other aspects of well-being.

Many councils will have completed their formal community outcomes process in 2006, so the next opportunity may not arise for six years.

3. Long-Term Council Community Plan (LTCCP)

The Long-Term Council Community Plan is at the heart of the planning framework. It is the key mechanism by which councils can consult their communities to set a course that helps the people they represent.

It is a public document setting out what a council intends to undertake over at least the next ten years. The plan should clarify the council’s reasons for undertaking its activities, how they will be funded and what assets might be required to achieve goals.
The plan will also:
- describe the desired community outcomes and how they were identified
- outline how the council intends to contribute to the community outcomes
- explain how the community outcomes relate to other strategic planning documents
- describe how the council will work with other organisations, including other councils, to achieve results
- state how progress towards achieving the community outcomes will be measured.

The document should show a council’s accountability to its community and provide a platform for integrated decision-making.

**Budgeting**

The LTCCP drives annual budgeting decisions because each year a council contracts out work and provides services to meet its aims. The annual cycle exists mainly because planning is long-term, while funding is annual.

**Reviewing the LTCCP**

Circumstances change. The Local Government Act therefore gives communities a chance to express views on the LTCCP during three-yearly reviews. LTCCPs can also be amended during this three-year period.

Councils may also talk with other parties – including museums – about how they can help promote community outcomes in which they have a shared interest.

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**How can museums participate in LTCCP planning?**

The best time for a museum to be involved is when an LTCCP is being put together – at least throughout the year before it is adopted. For instance, getting involved with a council in 2008 will allow useful contributions to its 2009 LTCCP.

Museums can also make a submission on a draft LTCCP, which is a more formal process. Submissions provide a council with important feedback. A museum’s submission may promote its own projects or programmes, relating them to community outcomes. Museums, as active community players, may also address parts of the plan that they think may positively or negatively affect their ability to contribute.

Councils provide opportunities for both written and oral submissions. A museum can make its submission in writing but can also make an oral presentation to council during the submission period.

After considering submissions, a council will adopt its LTCCP at the start of the financial year, to be effective from July 1.

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**4. Annual plan**

The annual plan process focuses on year-to-year budgets. Councils prepare an annual plan in each of the two years between LTCCP reviews. In it, they set out what the council intends to do in the next 12 months to move towards goals. Museums may also make submissions to the annual plan. These plans are adopted before the start of the financial year in July, after the submission process.

**5. Annual report**

An annual report tells a community whether its council has successfully worked towards the outcomes described in the annual plan and the LTCCP. It will detail spending and progress during the previous 12 months. These must be adopted by October 31. A summary must be publicly available one month after the adoption date (which could be earlier than October 31).
Activities that can be decided only by a full council (all elected members of a council), include:

- setting rates and making bylaws
- adopting a LTCCP, annual plan or annual report
- adopting policies in response to the LTCCP
- borrowing money, or buying or selling land, unless already approved under the LTCCP.

Councils can make other decisions by delegating them to a committee of the council, a community board, or a council organisation.

The Local Government Act sets out how this can be done, but says the council is always responsible for delegated decisions.

The Local Government Act recognises and respects Crown obligations under the Treaty of Waitangi by placing specific obligations on councils.

Many councils already have mechanisms through which their relationships with Māori are managed, one of which is the establishment of Māori standing committees. Others include regular meetings between elected members, officials and Māori, and memoranda of understanding (MoU).

1. Committees

Councils can set up committees, sub-committees and other decision-making bodies. These are often appointed for the three-year term of the council to focus on a specific area. Examples include an Economic Development Committee or an Arts and Heritage Committee. They may include representatives from other organisations.

Case Study: Collaborating through a joint committee – Southland District Council

Southland District Council considers museums vital to the preservation, promotion and sharing of the region’s history.

It provides support under a co-operative arrangement with Invercargill City and Gore District councils through the Southland Regional Heritage Committee, a joint committee of the three councils.

A new position has been created, the Roving Museums Officer. The officer sits under the Southland Regional Heritage Committee, but is nominally an employee of the Southland District Council.

Financial support for the position is provided through the Southland Regional Heritage Committee and the Community Trust of Southland, with the Southland District Council providing in-kind assistance.

The officer supports museums to get closer to their communities, and actively works with smaller local, volunteer-run museums to provide help and advice on collection management and interpretation.

The three councils see the value of a collaborative, coordinated partnership with local museums.

Through Venture Southland, the local economic and tourism development body, they also regard the museums as part of a network of attractions serving locals and visitors alike.
2. Community boards

Many territorial authorities have community boards, responsible for wards covering smaller parts of a council’s area. A board, elected at the same time as its council, may have from four to twelve members and may well include one or more councillors.

Each board’s role is to:

- represent and act as an advocate for the interests of the community it serves
- consider and report on any matters raised by the council, and on any other issues the board feels is of interest
- make an annual submission to the council on spending within the ward
- maintain an overview of services provided within its area by the council
- talk with organisations and special-interest groups within its area to get feedback about issues.

Community boards sometimes carry out delegated council service-delivery or regulatory responsibilities. They cannot employ staff but are given administrative facilities and advice by their council. A community board is not a committee of the council.

Regional councils do not have community boards.

Why are community boards important to museums?

Museums cannot survive long-term without support from their communities.

If museums have community backing and support from their community boards, board members can act as their ambassadors at this level, and can lobby the council for community facilities and services.

Community board members are often invited, or volunteer, to serve on the committees of museums operating as incorporated societies.

3. Council organisations

A council may establish an organisation to undertake a function or deliver a service. There are three types:

- **Council Organisation (CO)**

  Any organisation in which one or more councils owns or controls any portion of the voting rights, or has the right to appoint one or more of the directors, trustees or similar appointments to the organisation’s governing body.

- **Council-Controlled Organisation (CCO)**

  Any organisation in which one or more councils owns or controls half or more of the voting rights or has the right to appoint half or more of the directors, trustees or similar appointments to the organisation’s governing body.

- **Council-Controlled Trading Organisation**

  A council-controlled trading organisation is a CCO trading to make a profit for the council.

In all cases, council representatives (as directors, trustees etc) contribute to the organisation’s decision-making.

Becoming a council organisation is one way to establish a formal relationship with your council. Other possible governance structures are explored in the next section.
Your museum’s relationship with its council can be formal or informal, but in all cases, you need to be clear about the legal status of your museum.

Case Study: Puke Ariki as a multi-dimensional model – New Plymouth District Council

Puke Ariki, a business unit of the New Plymouth District Council, combines museum, library and visitor-information services. The council currently provides about 90% of the operating budget for Puke Ariki, and owns, governs and manages the institution directly.

The council considers that role clarity, shared aims, strong leadership, professional expertise and sound financial management are important to the good relationship between the two parties.

The council decided to support Puke Ariki because the museum is strongly relevant to the local community. It is a flagship attraction, enhancing New Plymouth’s reputation as a vibrant place to live and work.

The council believes Puke Ariki addresses all four areas of community well-being. Economic well-being is strengthened because Puke Ariki is important to local tourism. Its exhibitions and educational work enhance social and cultural well-being, while the importance of the natural environment to the district is a key message in permanent displays.

It is important, from the council’s perspective, to recognise the role of museums within the wider cultural sector. Communities can also benefit from closer collaboration between local museum and library services on matters such as local history.

a) A relationship based on your museum being a unit of the council

A council can establish a division, department, section, team or unit within its organisation to provide museum services. A museum is likely to be part of a larger division, for example, Community Services, Heritage and Planning, or Arts and Recreation. It will ultimately be accountable to the council’s chief executive.

The museum unit will not have an independent legal identity, as it is part of the council. However, it may have unique branding. For example, the Rotorua Museum of Art and History is a division within Rotorua District Council’s Community Services department.

The museum unit can be set up by a council’s chief executive. He or she can determine its management structure within the parameters of the Local Government Act and any specific council policies.

A council running a museum as a unit may appoint a committee or sub-committee to provide policy advice, and to monitor performance.

b) A relationship based on your museum being a Council-Controlled Organisation or a Council Organisation

A council may run a museum as a Council-Controlled Organisation or a Council Organisation. These may include companies, partnerships, trusts, co-operatives, joint ventures or similar arrangements.

These must comply with special governing legislation.

A service agreement will normally spell out the obligations of both parties and help in overall management of the relationship, including:

- reporting requirements for accountability purposes
- the level of funding to be provided.

For a museum, the service agreement may outline targets for visitor numbers, school programmes, research use, exhibitions, and standards to be met for collection management over the funding period.
c) A relationship based on a funding agreement

Many private museums, operating as incorporated societies, charitable trusts etc, receive council funding for operating expenses and/or capital costs. This support is often essential to day-to-day operations.

This varies from small annual contributions to local heritage bodies run by volunteers, to major commitments to larger regional and district museums managed by paid professionals.

Councils need to ensure this public money is well-spent. Councils are wary of bad publicity should a museum that receives council funding neglect its collection or mismanage its activities or budget.

Increasingly, councils negotiate a structured accountability relationship with museums they support with funding. They do so because:

- A service or funding agreement protects both the museum and the council. Councils seek assurances about museum performance and management through conditions set out in the agreement.

- A robust reporting process ensures the council is aware of the museum's concerns and issues, and possible implications. Without this, a council's own funding may be at risk. This also increases the opportunity for a council to work with a museum on challenges the museum may face with limited resources.

Refer to Appendix 1 for a comparison of governance models between museums and councils.

d) An informal relationship

A museum’s relationship with a council may be more informal, based on regular communication and mutual help.

An informal relationship can be just as beneficial to a museum as a formal one. In some cases, a closer relationship with a council may bring benefits to both the museum and the council, through systems support and sharing of expertise, for example.

Museums can benefit indirectly from a council relationship. These benefits can be financial and non-financial.

For example, a council may own the building in which a museum is housed, relieving the museum of some responsibility for maintenance costs. Other council support can include access to advice on meeting legal requirements, information technology services, and participation in council-run training workshops.

Museums can reciprocate by hosting council exhibitions, providing access to historic resources for council staff research, contributing to council-led community celebrations and creating pride in the community’s cultural and heritage achievements.
Community support

Councils want to see arrangements that provide long-term support to museums.

Museums thrive only with community support. They must therefore identify and build partnerships with organisations that have, or could have, an interest in their work and successes. These organisations can include:

1. Arts, culture and heritage organisations in the community

It makes sense for the arts, cultural and heritage sectors of a community to collaborate. By working together, they strengthen their lobbying voice, and can share knowledge and resources. Examples include creating a local arts, culture and heritage strategy, or developing joint marketing brochures.

2. Other community organisations

Museums can work with other community organisations for mutual benefit. For example, they can work with the local deaf association to develop a tour suitable for deaf visitors; or a local youth group to build interest in history and heritage. This might, in turn, lead to an increase in young museum volunteers.

3. Iwi

Iwi are increasingly aware of the roles that museums play in the care and exhibition of taonga, and are open to working with museums. An example would be inviting iwi to participate in a working party for an exhibition featuring taonga provenanced to them, or seeking advice on the care of taonga.

For more information, refer to He Rauemi Resource Guide 8: ‘A Guide to Guardians of Iwi Treasures He Tohu ki ngā Kaitiaki o ngā Taonga-ā-iwi’.

4. New Zealand Historic Places Trust (NZHPT)

The New Zealand Historic Places Trust’s mission is to promote the identification, protection, preservation and conservation of the historical and cultural heritage of New Zealand. The trust has regional and area offices in Kerikeri, Auckland, Tauranga, Wellington, Christchurch and Dunedin. Each is staffed by specialist advisors able to provide expert help on heritage conservation issues, including resource management and heritage registration services. These offices have branch committees whose active members may have similar interests in local history and heritage to your museum.

5. Department of Conservation (DoC)

The Department of Conservation is charged with conserving our natural and historic heritage. It has a Wellington head office and 13 conservancy offices throughout New Zealand. Each conservancy has several area offices that address conservation issues for each region. They can support museums by providing expert advice, while museums can host DoC exhibitions and lectures, or distribute the department’s heritage publications.

6. Schools

A museum’s role in education will often overlap with local school curriculums. With proper planning, museums can act as a learning resource for schools, encouraging visits by classes, students and their families.

7. Local businesses

The private sector can be a potential funder for museums. For example, museums can work with tourism providers to provide a package for tourists to experience places of local interest.

For help on brokering these relationships, contact:

- National Services Te Paerangi

National Services Te Paerangi, a unit within the Museum of New Zealand Te Papa Tongarewa, provides advice and practical help on a range of matters for museums and iwi throughout New Zealand. Refer to the last page of the guide for contact details.

A school group watching a sheep being sheared at the Shear Discovery Centre. Image courtesy of Shear History Trust
• Community Advisory Services (DIA)

The Department of Internal Affairs’ Local Government and Community Branch has trained community development advisors working from 17 regional offices. Services are free to community groups, and include:

• help with planning, including project planning
• provision of funding information
• advice on setting up legal structures
• meeting training needs
• project monitoring and evaluation
• group facilitation.

Email lgandc@dia.govt.nz to contact a Community Development Advisor.

Case Study: Working collaboratively to foster heritage activity in the Wairarapa region – Masterton District Council

Masterton District Council has financial relationships with three heritage organisations: Aratoi Wairarapa Museum of Art and History, Shear Discovery Centre (which highlights national shearing heritage), and Cobblestones, a small local museum.

The council prefers to support museums that represent local history and its multiple interpretations, serving not only as a repository of local history but as a visitor attraction, too.

The council believes that clear and shared understanding is crucial to a good relationship.

This includes having formal agreements for larger grants, with agreed performance indicators between the two parties. An annual report and balance sheet are sufficient for smaller grants. Keeping council staff up-to-date with museum happenings helps to nurture the relationship. Invitations to exhibition openings, and providing copies of events programmes and newsletters are all valuable tools.

The council recognises that museums can contribute to a community’s cultural, economic and social well-being if well-managed. Museums can bring economic benefits through attracting visitors and external investment. They can improve cultural well-being by interpreting local history in a way that reflects the diverse nature of their communities, and by providing a sense of belonging for local people. Social well-being is also enhanced as museums can be gathering places, family destinations and places of learning.

Joint initiative between councils and a community organisation

The district councils of Masterton, Carterton, and South Wairarapa worked with the Wairarapa Cultural Trust to produce an Arts, Culture and Heritage Strategy for the Wairarapa in April 2005.

The strategy’s aim is to:

• encourage involvement by Wairarapa residents, either as participants or patrons (e.g. audiences, buyers etc)
• provide an environment that fosters high quality arts, culture and heritage activities
• support economic development in the Wairarapa.
Factors affecting council support

Whether you seek money to build a museum, or long-term support for an existing one, you need to persuade your council that your museum is a worthy investment, preferably in time for relevant decisions to be included in the LTCCP.

Your council should be clearly informed why they should support it.

The proposal you put forward should answer these questions:

1. How does the museum fit within the strategic priorities of the council?

2. How does it contribute to some or all of the four dimensions of well-being of your community?

3. Have you named the groups and communities consulted about your proposal?

4. For funding applicants, does your proposal clearly indicate how it fits the criteria under which it is being assessed?

Proposals should identify community benefits that might bring communities together, help residents build meaningful relationships, develop talent, and give communities an identity.

Proposals should be supported by realistic budgets and, where necessary, relevant supporting financial data.

Case Study: Supporting a new museum initiative – Thames Coromandel District Council

Thames Coromandel District Council gives financial support to Mercury Bay Museum in Whitianga through the LTCCP process. The council funded the museum in response to a business case that highlighted community benefits in terms of education, recreation and local heritage.

The council and museum negotiated a service-level agreement with quarterly reporting to assist a smooth working relationship. The council is working with the museum to establish an ongoing relationship, beyond operational funding, in which the council can help in other ways.

The council views the museum as a valuable resource that encourages education on historical matters and civic issues, and as a form of recreation for some residents.

<table>
<thead>
<tr>
<th>Dimensions of community well-being</th>
<th>Social well-being</th>
<th>Economic well-being</th>
<th>Environmental well-being</th>
<th>Cultural well-being</th>
</tr>
</thead>
<tbody>
<tr>
<td>Does your museum provide a destination for families or opportunities for volunteering?</td>
<td>Is your museum commercially viable (through entrance fees, café/retail shops and the like)? Does your museum, through telling the unique stories of your community, encourage tourists to spend time and money in the area?</td>
<td>Does your museum encourage learning about local ecology and environmental issues?</td>
<td>Does your museum help build a positive community identity by telling stories of past achievements and exhibiting current creative works?</td>
<td></td>
</tr>
</tbody>
</table>

A new display at the Mercury Bay Museum – the stern of the sailing ship Endeavour. Image courtesy of Mercury Bay Museum Trust Board
Councils want assurances that ratepayer money is being spent effectively. They therefore prefer to support museums that:

- have an effective governance structure
- have a strategic plan used to guide its activities
- can show they have community support
- have secure facilities, including suitable collection, storage and work areas
- adhere to accepted museum standards.

Museums with these qualities have greater credibility in the eyes of councils and other funders.

Participating in the New Zealand Museums Standards Scheme Ngā Kaupapa Whaimana a Ngā Whare Taonga o Aotearoa is a good way to get your museum on the right track. The scheme’s manual is a practical and user-friendly tool that helps museums review practices against a set of standards. Contact National Services Te Paerangi to find out more.

### Strengthening council relationships

Museums must work to maintain and strengthen critical council relationships.

Whether formal or informal, grow the relationship by:

- Knowing your local council contact.
- Assigning someone to be the museum’s main contact for the council.
- Ensuring the council’s contact person receives newsletters and press releases.
- Keeping the council’s contact person updated through regular briefings. It doesn’t have to be formal – a chat over a cup of tea is fine.
- Inviting the contact person to openings and events.
- Inviting new councillors to visit. A behind-the-scenes tour can be a good way to highlight issues (a shortage of storage space, for example).

### Keys to building and maintaining productive council relationships

- Keep designated council staff updated through regular meetings and briefings.
- Send newsletters and invitations to designated council staff.
- Be clear on shared objectives and roles.
- Have a formal service or funding agreement in place, if applicable.
- Agree on performance indicators, if applicable.
- Put in place a robust reporting process, if applicable.
- Should you need additional support or information, contact National Services Te Paerangi.
## Appendix 1: Comparison of governance models between museums and councils

<table>
<thead>
<tr>
<th>Feature</th>
<th>Council Unit</th>
<th>Council-Controlled Organisation (CCO) or Council Organisation (CO)</th>
<th>Independent organisation (e.g. incorporated society or trust)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Legal status</strong></td>
<td>Part of council</td>
<td>Independent entity with strong governance links</td>
<td>Independent entity</td>
</tr>
<tr>
<td><strong>Managerial independence</strong></td>
<td>Subject to council policies</td>
<td>Able to operate independently, but controlled by governing board</td>
<td>Subject to its constitution</td>
</tr>
<tr>
<td><strong>Funding implications</strong></td>
<td>Mostly reliant on council funding, but able to source additional revenue</td>
<td>May be reliant on council funding, but able to source alternative revenue</td>
<td>May receive some council funding, and able to source alternative revenue</td>
</tr>
</tbody>
</table>
| **Governance implications** | Governed by council and possibly a committee  
Accountable within council structure | Governed by own board. Council has the authority to appoint the majority of the board (for a CCO), or some members (for a CO)  
Subject to a statement of intent and/or other specific accountability requirements | Governed by elected committee or trustees  
Subject to specific accountability requirements as agreed in the service/funding agreement (if it exists) |
| **Relationship with stakeholders (for example, “Friends” organisations)** | Stakeholders have no direct input to governance | Stakeholders may have appointment rights | Stakeholders may have appointment rights |
| **Compliance costs and taxation** | Minimal compliance costs and no tax implications | Significant compliance costs (i.e. separate audit) and subject to tax unless classified as a charitable organisation | Modest compliance costs. Subject to tax depending on its legal status |
Appendix 2: Legislation placing obligations or responsibilities on councils

Councils enforce some laws on behalf of central government. Below is a selection that might affect museums.

- **Biosecurity Act 1993**
  Museums may receive unusual specimens for identification.

- **Burials and Cremations Act 1964**
  This may affect land on which museums stand.

- **Hazardous Substances And New Organisms Act 1996**
  Museums may have old chemicals or medicines in their collection.

- **Historic Places Act 1993**
  Museums may be housed in buildings registered as historic places.

- **Resource Management Act 1991**
  It is possible that land-use consent is needed for capital projects, such as when establishing a museum or adding a new wing.

- **Reserves Act 1977**
  Museums may be built on reserve land.

- **Wildlife Act 1953**
  This may affect museums with collections of certain birds and their eggs.

For a complete list, refer to www.localcouncils.govt.nz.

Appendix 3: Glossary

- **Annual Plan**
  A document outlining a council’s year-to-year budgets.

- **Annual Report**
  A document which tells the community whether the council has delivered on the desired outcomes detailed in the annual plan and the LTCCP.

- **Central Government**
  The Wellington-based central government of New Zealand. It is managed by elected members of Parliament and consists of parliamentary support agencies and a public service.

- **Committee**
  A council may appoint a committee and give it certain responsibilities. A committee is a working group with fewer members than the full council.

- **Community**
  A network of people and organisations linked by common factors. This might be geographically or by a common interest or identity.

- **Community Outcomes**
  A desired state of affairs that a community has identified through a process. These are intended to help councils in planning to achieve agreed outcomes.

- **Community Well-being**
  The active sustainability of a community, now and in the future. The Local Government Act 2002 associates a community’s well-being with four dimensions — social, economic, environmental and cultural well-being.

- **Council**
  A regional or territorial authority as defined in the Local Government Act 2002.

- **Council Organisation (CO)**
  Any organisation in which one or more councils owns or controls any portion of the voting rights, or has the right to appoint one or more of the directors, trustees etc.

- **Council-Controlled Organisation (CCO)**
  Any organisation in which one or more councils owns or controls 50% or more of the voting rights or has the right to appoint 50% or more of the directors, trustees etc.

- **Long Term Council Community Plan (LTCCP)**
  A document required under the Local Government Act 2002 to be in place at all times. It describes council priorities in the medium to long term.
**Service-Level Agreement**
An agreement between two parties which details the level of service required for a particular activity. Service levels usually relate to quality, quantity, reliability, responsiveness, environmental acceptability and cost. For example, a service-level agreement between a council and a museum may specify goals for the museum regarding care of collections, numbers of temporary exhibitions and school visits etc.

**Standing Committee**
A permanent committee of a council.

**Territorial Authority (TA)**
A city or district council. There is no difference in the way they operate.

**Unitary Authority**
A territorial authority with the responsibilities, duties and powers of a regional council.

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**Publications**


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**Websites**

Local Government New Zealand – [http://www.lgnz.co.nz](http://www.lgnz.co.nz)

General information about local government (Department of Internal Affairs) – [http://www.localcouncils.govt.nz](http://www.localcouncils.govt.nz)


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